

State of Rhode Island and Providence Plantations

Fiscal Year 2019 Budget



Volume III – Education

Gina M. Raimondo, Governor

Education

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Education

Summary

The Education function of state government includes services provided by the Department of Elementary and Secondary Education, Public Higher Education (Office of the Postsecondary Commissioner, the University of Rhode Island, Rhode Island College, and the Community College of Rhode Island), the Rhode Island State Council on the Arts, the Rhode Island Atomic Energy Commission, and the Rhode Island Historical Preservation and Heritage Commission.

The 2014 General Assembly restructured the Board of Education to strengthen its coordinating role by creating a 17-member Board, responsible for setting goals and working on system-wide initiatives. Members of the Board serve on two eight member councils, the Council on Elementary and Secondary Education and the Council on Postsecondary Education. The 2015 General Assembly merged the Rhode Island Higher Education Assistance Authority into Public Higher Education where it is now a program within the Office of the Postsecondary Commissioner, the Division of Higher Education Assistance.

In FY 2019, the Governor continues to support system-wide initiatives by fully funding year eight of the K-12 education aid formula and the second year of the *Rhode Island Promise Scholarship* for eligible students attending the Community College of Rhode Island. In keeping with the principles set forth in the *Performance Incentive Funding Act of 2016*, the Governor is recommending that additional general revenue totaling \$3.0 million be directed to the state's higher education institutions. This funding will be specifically targeted toward the achievement of clearly defined performance metrics as promulgated by the Council on Postsecondary Education, such as degree completion rates and the number of degrees awarded in high-wage, high-demand fields. As part of a broader comprehensive funding plan currently in development by the Office of the Postsecondary Commissioner and the Council on Postsecondary Education, performance incentive funding is a key contributor to the Governor's policy goal of reaching 70 percent postsecondary degree/certificate attainment in Rhode Island by 2025.

Along with fully funding the eighth year of the education aid funding formula, the Governor recommends increased state aid for early childhood and elementary programs. A solid educational foundation is essential to prepare Rhode Island's youth for future postsecondary successes, and prepare them for the 21st century economy. Increased state support for the Early Childhood Categorical Fund and the Governor's 3rd Grade Reading initiative, which includes funding to expand the number of classrooms utilizing the Boston Public School (BPS) Kindergarten curriculum, continues the State's commitment to providing high-quality pre-kindergarten programs and invests in high-quality curricula at the elementary level. Both initiatives are essential to reach the Governor's goal of having 75 percent of third-graders reading proficiently by 2025 statewide, doubling the 2015 proficiency statistic.

In addition, the Governor is recommending several key investments in educational infrastructure at both the K-12 and higher education levels:

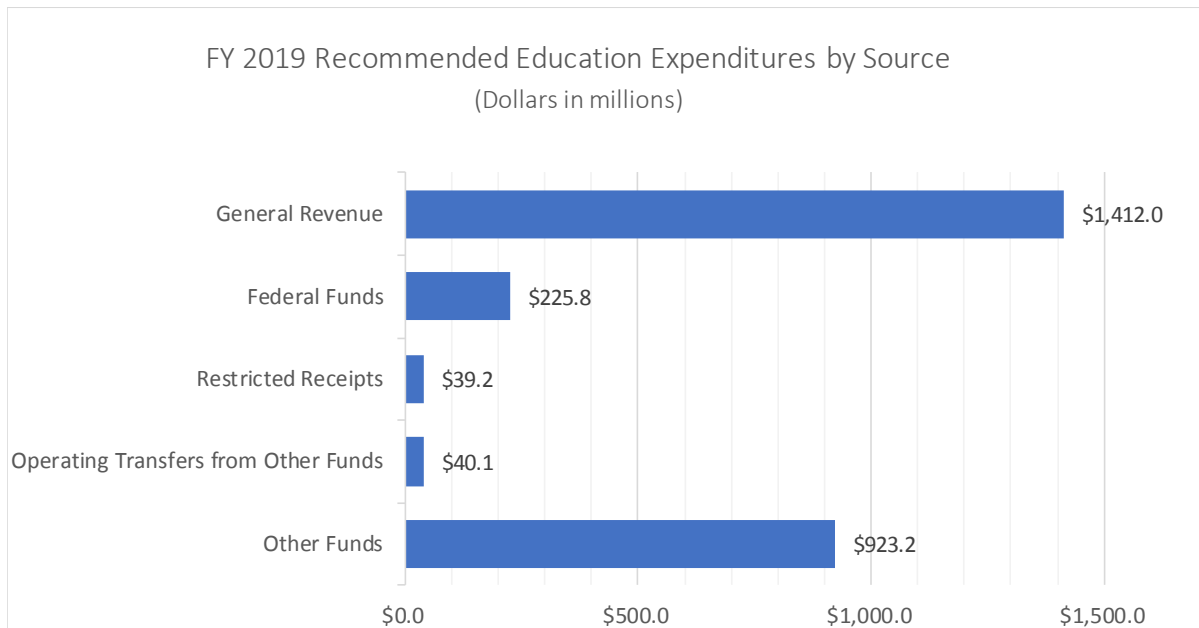
- In response to the 2017 *State of Rhode Island Schoolhouses Report*, a comprehensive condition analysis of all public-school facilities detailing \$2.2 billion worth of deficiencies, \$628 million of which is related to safety hazards, code violations, and/or severe damage, the Governor signed Executive Order 17-09 establishing the Rhode Island Schools Task Force. In response to the Task Force's recommendations, Governor recommends a historic \$1.0 billion investment in school construction over the next five years. This includes proposing a \$250.0 million GO Bond Referendum for the November 2018 ballot, combined with the state's recurring general revenue commitment to the school housing aid program and local contributions.
- *URI Narragansett Bay Campus Renewal*: The Governor recommends a \$45.0 million GO Bond Referendum in November 2018 to finance the initial phase of the renovation and/or replacement of various outmoded and inefficient buildings and infrastructure on the grounds of the URI Narragansett Bay Campus, home to the Graduate School of Oceanography (GSO) and the URI

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Ocean Engineering program.

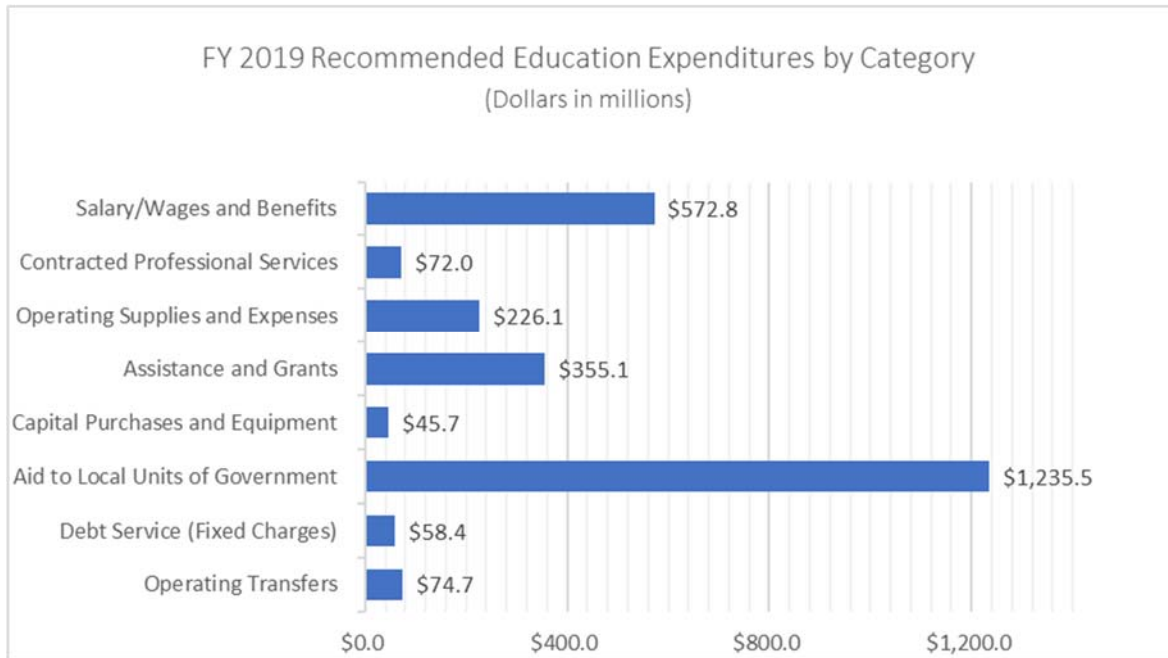
- *RIC Horace Mann Hall Renovation:* The Governor recommends a \$25.0 million GO Bond Referendum in November 2018 to fully finance the renovation of Horace Mann Hall on the campus of Rhode Island College, home to the Feinstein School of Education and Human Development.
- *URI Fine Arts Center Renovations:* In the FY 2019 – FY 2023 Capital Improvement Plan, the Governor recommends \$11.0 million in new RICAP funds to fully complete first phase of major renovations to University’s Fine Arts complex.
- *Northern Rhode Island Higher Education Center:* The Governor recommends \$4.0 million from the Rhode Island Capital Plan Fund to expand the highly successful public-private educational model pioneered at the Westerly Higher Education Center to a newly planned facility in Northern Rhode Island. In the FY 2019 – FY 2023 Capital Improvement Plan, funding is subdivided into even disbursements of \$2.0 million in FY 2019 and FY 2020.

The Governor recommends total expenditures of \$2.640 billion for Education in FY 2019, including \$1.412 billion from general revenue, \$225.8 million from federal funds, \$39.2 million from restricted receipts, and \$963.3 million from other funds. In the Education function of state government, other funds consist of resources from: the Rhode Island Capital Plan Fund, Institutional Revenues, Sponsored Research Programs, Scholarships and Fellowships, and Auxiliary Enterprises in Public Higher Education. The Governor’s general revenue recommendation of \$1.412 billion for Education for FY 2019 represents an increase of \$26.0 million, or 1.9 percent, from FY 2018 enacted levels. The FY 2018 revised recommendation is a net increase of \$0.3 million above the FY 2018 enacted level of \$1.386 billion.



Education

Fiscal Year 2019 Aid to Local Units of Government totaling \$1.236 billion accounts for 46.8 percent of all education expenditures, entirely attributable to the provision of state education aid pursuant to the education funding formula. State operations expenditures, which include personnel and operating, account for 30.3 percent of total education expenditures, the vast majority of which occur within the system of Public Higher Education. The remaining 22.9 percent of expenditures constitute institutional and pass-through student aid at the higher education institutions, capital outlays, purchased services, and both institutional and state-funded debt service.



Function-wide, the Governor recommends 4,665.7 FTE positions in FY 2018 and 4,759.2 FTE positions in FY 2019. Staffing authorizations are increased significantly in FY 2019 at both the University of Rhode Island and Rhode Island College, largely to accommodate new third-party financed positions and additional full-time faculty members.

Education Function Summary

Expenditures by Agency	2016 Actuals	2017 Actuals	2018 Enacted Budget	2018 Revised Budget	2019 Recommended
Community College Of Rhode Island	150,328,430	144,329,915	161,269,902	164,798,419	164,893,586
Elementary And Secondary Education	1,289,122,639	1,338,608,386	1,402,573,543	1,412,064,822	1,433,886,695
Historical Preservation And Heritage Commission	2,972,449	2,666,742	2,490,767	2,612,478	2,586,290
Office Of The Postsecondary Commissioner	26,782,911	31,326,056	42,450,013	41,553,165	41,852,901
Rhode Island Atomic Energy Commission	1,576,882	1,242,298	1,304,373	1,379,671	1,471,110
Rhode Island College	171,070,501	169,783,765	199,083,600	200,794,614	199,722,892
Rhode Island Council On The Arts	2,995,774	2,905,499	3,072,310	3,126,037	3,113,746
University Of Rhode Island	734,050,704	744,396,499	777,295,493	781,933,116	792,807,244
Total Expenditures	2,378,900,290	2,435,259,161	2,589,540,001	2,608,262,322	2,640,334,464
Expenditures by Object					
Salary and benefits	507,085,402	507,869,626	562,285,533	555,265,951	572,790,384
Contract Professional Services	70,829,815	67,944,922	64,678,587	72,974,321	71,957,732
Operating supplies and Expenses	209,517,068	213,008,402	227,387,284	222,485,265	226,114,841
Assistance And Grants	322,736,366	335,048,969	343,246,625	346,794,623	355,113,799
Aid To Local Units Of Government	1,100,038,679	1,145,292,522	1,211,604,550	1,215,270,915	1,235,527,981
Subtotal: Operating	2,210,207,330	2,269,164,440	2,409,202,579	2,412,791,075	2,461,504,737
Capital Purchases And Equipment	57,270,603	44,441,306	47,958,955	65,774,479	45,665,209
Debt Service (Fixed Charges)	36,225,286	45,999,568	57,598,872	57,338,407	58,440,532
Operating Transfers	75,197,071	75,653,847	74,779,595	72,358,361	74,723,986
Subtotal: Other	168,692,960	166,094,720	180,337,422	195,471,247	178,829,727
Total Expenditures	2,378,900,290	2,435,259,161	2,589,540,001	2,608,262,322	2,640,334,464
Expenditures by Source of Funds					
General Revenue	1,249,882,345	1,315,612,964	1,386,002,336	1,386,265,613	1,412,012,243
Federal Funds	208,887,219	210,264,418	219,076,086	225,233,454	225,830,074
Restricted Receipts	29,501,353	29,204,744	33,021,837	36,123,635	39,212,060
Operating Transfers From Other Funds	39,718,850	32,580,841	49,886,935	60,686,862	40,055,013
Other Funds	850,910,523	847,596,193	901,552,807	899,952,758	923,225,074
Total Expenditures	2,378,900,290	2,435,259,161	2,589,540,001	2,608,262,322	2,640,334,464
FTE Authorization	4,630.4	4,654.7	4,664.7	4,665.7	4,759.2